

Contents

FOREWORD	iii
CONTENTS	v
EXECUTIVE SUMMARY	vii
INTRODUCTION: THE MANY MEANINGS OF DIVERSION	1
Juvenile diversion and the more general trend toward 'destructuring'	2
Diversion and destructuring in Australia	4
The present project: A national profile of juvenile diversion programs	8
POLICE CAUTIONING: DIVERSION AT THE FRONT END OF THE JUVENILE JUSTICE SYSTEM	11
The language of cautioning in Australia	11
Informal cautions	11
Formal cautions	12
Cautioning by state in Australia	12
New South Wales	12
Queensland	13
South Australia	14
Tasmania	14
Victoria	15
Western Australia	16
Australian Capital Territory	16
The Northern Territory	17
Different approaches to police cautioning	18
Model 1: Police cautioning out of the justice system	19
Model 2: Police caution with referral to other programs	19
Model 3: Police cautioning with conditions	20
Cautioning: An overview	21
Police cautioning as juvenile diversion: The template	22
CONFERENCING: THE SECOND MAJOR APPROACH TO JUVENILE DIVERSION	27
Conferencing by state and territory in Australia	27
New South Wales	27
Queensland	30
South Australia	33
Tasmania	35
Victoria	39
Western Australia	41
Australian Capital Territory	43
Northern Territory	45

The conference process: An overview of the common elements.....	47
Model 1.....	47
Model 2.....	48
Model 3.....	48
Family conferencing: Looking at the record.....	49
Conferencing and recidivism.....	49
Conferencing and re-offending: Assessing the claims and evidence.....	50
Conferencing and other impacts.....	53
Victims and other participants.....	53
Gender.....	54
Timeliness and cost-effectiveness.....	55
But is it diversion?	56
 USE OF BAIL AS A DIVERSIONARY PROGRAM	59
Queensland.....	61
Conditional bail program.....	61
Youth Bail (Accommodation) Support Service.....	62
Western Australia.....	62
Supervised bail programs.....	62
Victoria	64
Bail facilitation.....	65
Bail advocacy	65
Conclusions: Approaches to reducing numbers on remand.....	66
 OTHER PROGRAMS.....	67
A youth support service approach: Killara (WA) and the YFSS (Queensland).....	67
Killara case study – Billy's case.....	68
Youth and Family Support service: Case study.....	69
Youth support service programs: The template	70
Echuca, Victoria: The CYPRASS program.....	71
CYPRASS: The template.....	74
Arts-based diversionary programs for high-risk youth in the community	75
Metalworx program: Port Augusta.....	75
The Creative Youth Initiatives, Sydney.....	77
Arts programs: The template.....	81
 DIVERSION AND THE INDIGENOUS COMMUNITY.....	82
 CONCLUSIONS: PULLING IT TOGETHER.....	89
 REFERENCES	96
 APPENDIX A: SITE VISITS AND PERSONS CONTACTED	102